FUTURE OF NURSING Campaign for Action

Future of Nursing: *Campaign for Action Webinar*

"Federal Nursing Education and Other Federal Nursing Issues"

Peter Reinecke, Legislative Consultant, AARP June 9, 2011

- Federal Funding for Nursing Education (Recent History and Outlook)
- Background and Update on Medicare
 Graduate Nursing Education Demonstration
- Congressional Letter to Federal Trade Commission regarding Barriers to APRN Practice
- Discussion

Federal Education Funding

- We have enjoyed good success in the last several years in expanding Federal support for nursing education.
- Funding in FY 2009 and 2010 along with funding provided in the Economic Stimulus law and the Health Care Reform law provided a major, much needed boost to nursing education.

Federal Education Funding

- Regular Appropriations Bills Increased Title VIII funding from \$156 Million to \$243 Million, a 55 percent increase.
- Funding for the Nurse Faculty Loan Program more than tripled, from \$8 Million to \$25 Million.
- The Stimulus Plan added about \$130 million to Title VIII and NHSC Scholarship and Loan Repayment.

Historic Nursing Appropriations Fiscal Years (FY) 2003-2010



Program	FY03 [@]	FY04^	FY05 ^{&}	FY06#	FY07	FY08+	FY09	FY10
Nursing Workforce Development (Title VIII)	\$112.76 mil	\$141.9 2 mil	\$150.6 7 mil	\$149.6 8 mil	\$149.6 8 mil	\$156.0 5 mil	\$171.0 3 mil	\$243.5 53 mil
*Advanced Education Nursing	\$50.17 mil	\$58.65 mil	\$58.17 mil	\$57.06 mil	\$57.06 mil	\$61.88 mil	\$64.44 mil	\$64.30 1 mil
*Nursing Workforce Diversity	\$9.94 mil	\$16.40 mil	\$16.27 mil	\$16.11 mil	\$16.11 mil	\$15.83 mil	\$16.11 mil	\$16.07 3 mil
*Nurse Education, Practice, and Retention (formally Basic Nurse Education and Practice)	\$26.82 mil	\$31.77 mil	\$36.48 mil	\$37.29 mil	\$37.29 mil	\$36.64 mil	\$37.29 mil	\$39.811 mil

Historic Nursing Appropriations Fiscal Years (FY) 2003-2010 (cont.)

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Program	FY03@	FY04^	FY05 ^{&}	FY06#	FY07	FY08+	FY09	FY10
*Loan Repayment and Scholarship Programs (formally Nursing Education Loan Repayment Program)	\$19.87 mil	\$26.74 mil	\$31.49 mil	\$31.06 mil	\$31.06 mil	\$30.51 mil	\$37.13 mil	\$93.864 mil
*Nurse Faculty Loan	\$2.98	\$4.87	\$4.83	\$4.77	\$4.77	\$7.86	\$11.50	\$24.947
Program	mil	mil	mil	mil	mil	mil	mil	mil
*Comprehensive	\$2.98	\$3.48	\$3.45	\$3.39	\$3.39	\$3.33	\$4.57	\$4.557
Geriatric Education	mil	mil	mil	mil	mil	mil	mil	mil
National Institutes of	\$26.98	\$27.81	\$28.28	\$28.24	\$28.86	\$29.23	\$30.03	\$31.247
Health (NIH)	bil	bil	bil	bil	bil	bil	bil	bil
National Institute of Nursing Research (NINR)	\$130.5 8 mil	\$134.7 6 mil	\$138.0 9 mil	\$137.3 4 mil	\$137.3 4 mil	\$137.4 8 mil	\$141.8 8 mil	\$145.57 8 mil

Federal Nursing Education Funding

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- These increases have meant funding boosts in every state.
- The following charts make this case.

Title VIII Grants by State

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State	FY 2009	FY2010
Alabama	\$8,926,594	\$9,398,314
Alaska	\$326,239	\$65,795
Arizona	\$3,013,640	\$3,305,484
Arkansas	\$123,992	\$133,732
California	\$6,965,587	\$9,820,944
Colorado	\$1,986,768	\$2,088,759
Connecticut	\$629,983	\$559,156
Delaware	\$136,884	\$156,671
District of Columbia	\$841,820	\$731,779
Florida	\$5,086,821	\$8,729,455
Georgia	\$3,911,412	\$5,868,888
Hawaii	\$1,786,984	\$1,057,083
Idaho	\$264,228	\$302,215
Illinois	\$6,162,769	\$9,598,041
Indiana	\$2,363,879	\$3,222,801
Iowa	\$783,874	\$806,414
Kansas	\$465,383	\$762,658

Source: Health Professions and Nursing Education Coalition (HPNEC)

Title VIII Grants by State (cont.)

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State	FY 2009	FY2010
Kentucky	\$1,924,679	\$2,688,042
Louisiana	\$1,160,942	\$1,421,263
Maine	\$42,516	\$109,265
Maryland	\$2,937,664	\$1,781,921
Massachusetts	\$5,585,086	\$5,953,297
Michigan	\$5,664,893	\$10,377,271
Minnesota	\$2,062,466	\$3,040,913
Mississippi	\$2,412,877	\$1,969,968
Missouri	\$1,820,148	\$2,499,750
Montana	\$1,729,746	\$1,571,618
Nebraska	\$1,451,724	\$2,316,947
Nevada	\$816,207	\$908,308
New Hampshire	\$155,182	\$184,763
New Jersey	\$4,290,887	\$5,065,331
New Mexico	\$654,269	\$784,151
New York	\$9,421,288	\$13,648,486
North Carolina	\$5,779,593	\$7,774,954

Source: Health Professions and Nursing Education Coalition (HPNEC)

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Title VIII Grants by State (cont.)

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State	FY 2009	FY2010
North Dakota	\$1,112,543	\$896,592
Ohio	\$3,666,344	\$7,729,021
Oklahoma	\$1,569,982	\$2,714,963
Oregon	\$3,664,163	\$3,509,781
Pennsylvania	\$6,076,335	\$9,547,793
Puerto Rico	\$498,470	\$385,221
Rhode Island	\$52,619	\$42,638
South Carolina	\$2,429,268	\$3,336,637
South Dakota	\$557,683	\$527,349
Tennessee	\$5,758,587	\$9,728,801
Texas	\$7,860,620	\$9,839,681
Utah	\$1,088,544	\$2,079,324
Vermont	\$17,098	\$49,175
Virginia	\$4,056,280	\$6,671,939
Washington	\$4,395,288	\$3,679,040
West Virginia	\$642,133	\$1,546,169
Wisconsin	\$2,544,278	\$2,956,649
Wyoming	\$509,634	\$880,937

Source: Health Professions and Nursing Education Coalition (HPNEC)

Federal Nursing Education Funding

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- Health Care Reform provided additional funding including:
- \$31 Million for Title VIII Advanced Education Nursing;
- \$15 Million for Nurse Managed Health Centers;
- About \$30 Million per year starting in FY 11 in APRN Loan Repayments through the NHSC; and
- \$200 Million over 4 years for Medicare Graduate Nursing Education Demonstration (to be discussed later).

Federal Nursing Education Funding

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- Funding for FY 11 was basically frozen. However, most other HRSA programs were cut by more than 10 percent.
- This was part of the overall budget agreement which cut about \$38 billion from federal spending.
- The Outlook for FY 12 is tough.
- President's budget submission is the high water mark. Final levels likely to be lower.

Title VIII Health Professions Programs FY 2010-12 Funding

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(Dollars in thousands)	FY2010 Final	FY2011 Final	% change (vs. FY10)	FY2012 Pres. Approp.	FY2012 Pres. Evaluation Transfer	FY2012 President's Budget	% change (vs. FY11)
Advanced education nursing	64,438	64,046	-0.61%	64,438	40,000	104,438	63.1%
Nurse education, practice and retention	39,896	39,653	-0.61%	40,141	19,632	59,773	50.7%
Workforce diversity	16,107	16,009	-0.61%	16,107	3,893	20,000	24.9%
Loan Repayment and Scholarship	93,864	93,292	-0.61%	93,864	-	93,864	0.61%
Comprehensiv e geriatric education	4,567	4,539	-0.61%	-	5,000	5,000	10.2%
Nursing faculty loan program	25,000	24,848	-0.61%	-	30,000	30,000	20.7%
Total, Title VIII Nursing	243,872	242,387	-0.61%	214,550	98,525	313,075	29.2%

Source: President's Budget, HRSA Budget Justification, P.L. 111-117; HRSA FY2011 Operating Plan

Federal Education Funding

- For Fiscal Year 2012, the House has passed a budget which provides for further major cuts in Federal spending.
- The House has not yet developed a specific funding proposal for Title VIII. This is scheduled for early August. One initial report indicated that drastic cuts to Title VIII were under consideration.
- The Senate has not adopted its budget and is waiting for the outcome of debt reduction negotiations.
- The Nursing Community has sent a letter requesting \$313 Million for Title VIII, the same as in the President's budget.

- The Health Care Reform law provided \$200 million in funding for a four year demonstration project to test how Medicare support could be used to incentivize the production of more APRNs.
- The Demonstration is set to begin in January.
- One of the main arguments for establishing such a demonstration was the year to year fluctuation in Title VIII funding. The current budget tightening gives credence to this argument.

- The main arguments used to promote this demonstration were:
- The growing shortage of primary care providers.
- The need for more well-trained APRNs to provide care to the growing and aging Medicare population.
- The need for more well-trained APRNs to carry out the delivery system reforms central to getting more value – including chronic care management and coordination, prevention, reduction of medical errors and re-hospitalizations.

- Basic design of the demonstration is to reimburse teams of hospitals, schools of nursing and community-based training sites for APRN clinical training costs.
- Payments would flow through hospitals.
- At least 50 percent of training has to occur outside the hospital setting.
- Payments are limited to those attributable to grown in programs over 2008-10 average.

- The demonstration has great potential. It has several design flaws that need to be corrected:
- At insistence of CMS, demonstration limit to 5 hospitals.
- Refers to reasonable costs of existing diploma nursing payments and could include "Medicare multiplier".

- AARP and the nursing community have been working hard to get CMS to design the demonstration in a way most likely to achieve success – incentivizing the production of many more much-needed APRNs in a cost-effective manner. (letter)
- CMS is drafting rules for demonstration now and are expected to release RFP in September.

Federal Trade Commission

- IOM report calls on the FTC to review State laws and regulations that could constitute anti-competitive barriers to APRN practice.
- Key Congressional leaders from House and Senate wrote to FTC calling for action on the IOM recommendation. (SEE LETTER)
- FTC responded positively and is aggressively working in this area and inviting additional requests for it to review state laws and regulations and proposed laws and regulations. (SEE LETTER)